

**ALASKA BOARD OF GAME
REGULATION PROPOSAL FORM | 2019-2020 MEETING CYCLE**

Send completed form to:
PO BOX 115526, JUNEAU, ALASKA 99811-5526
FAX (907) 465-6094 or EMAIL dfg.bog.comments@alaska.gov

| | |
|---|---|
| BOARD OF GAME REGULATIONS | |
| Game Management Unit (GMU) <u>26B Remainder</u> | |
| <input checked="" type="checkbox"/> Hunting | <input type="checkbox"/> Subsistence |
| <input type="checkbox"/> Trapping | Other _____ |
| Does the proposed change affect residents or nonresidents? | |
| <input checked="" type="checkbox"/> Residents | <input checked="" type="checkbox"/> Nonresidents |
| Which meeting would you like to submit your proposal to? | |
| <input type="checkbox"/> Arctic/Western Region (GMUs 18, 22, 23 & 26A) | <input checked="" type="checkbox"/> Interior/Northeast Arctic Region (GMUs 12, 19, 20, 21, 24, 25, 26B & 26C) |
| Please answer all questions to the best of your ability. All answers will be printed in the proposal book along with the proposer's name (address and phone numbers will not be published). Use separate forms for each proposal. Address only one issue per proposal. State the issue clearly and concisely. The board will reject multiple or confusing items. | |
| 1. Alaska Administrative Code No. 5 AAC: 85.025 | Regulation Book Page No.: |

2. What is the issue you would like the board to address and why?

Resident Hunting Opportunities for the Central Arctic Caribou herd

At the last Region III Board of Game meeting, due to a severe decline in the Central Arctic Caribou Herd (CAH) – an identified big game prey population under our Intensive Management (IM) Law important for high levels of human harvest by Alaskans – the Board voted to significantly reduce seasons and bag limits for both resident and nonresident hunters.

The CAH population had suddenly and sharply declined to about 23,000 animals, which was below the IM population objective of 28,000 to 32,000 animals. The Department recommended a maximum allowable harvest of 580 bulls (no cows) from Unit 26B Remainder, south of 69°30' North, west and east of the haul road and including the Dalton Highway Corridor Management Area. The Board during deliberations approved the following changes for Unit 26B Remainder:

Residents **2 bulls** [5 CARIBOU] **Aug 1 – April 30** [JULY 1 – APRIL 30]

Nonresidents **1 bull** [5 CARIBOU] **Aug. 1 – Sept. 15** [JULY 1 – APRIL 30]

The Board approved these changes based on Department projections that 43 percent of the harvest would be taken by nonresident hunters. Since these changes, however, nonresidents now take the majority of the CAH harvest in Unit 26B Remainder.

This does not at all comply with AS 16.05.255(d) that states “*Regulations adopted under (a) of this section must provide that, consistent with the provisions of AS 16.05.258, the taking of moose, deer, elk, and caribou by residents for personal or family consumption has preference over taking by nonresidents.*”

Neither did the Board conform to AS 16.05.255(e) or AS 16.05.255(f) that speak to when the Board significantly reduces seasons and bag limits for residents and when an Intensive Management program would be instituted for an identified big game prey population whose highest and best use is to feed Alaskans.

This decision by the board to significantly reduce resident opportunities while at the same time allocating such a high percentage of the harvest to nonresidents is what sparked the introduction of Senate Bill 87 in the 31st Legislature that would change the language of AS 16.05.256 to require the Board when restricting resident hunting opportunities to put nonresidents on some kind of a permit system. SB 87 reads:

Sec. 16.05.256. Nonresident and nonresident alien permits.

*Whenever it is necessary to restrict the taking of big game so that the opportunity for state residents to take big game can be reasonably satisfied in accordance with sustained yield principles, the Board of Game **shall** [MAY], through a permit system, limit the taking of big game by nonresidents and nonresident aliens to accomplish that purpose.*

Had this change been in place we believe we would not have the situation we have now where resident hunting opportunities were significantly reduced and it led to nonresidents taking the majority of the harvest of this diminished caribou herd.

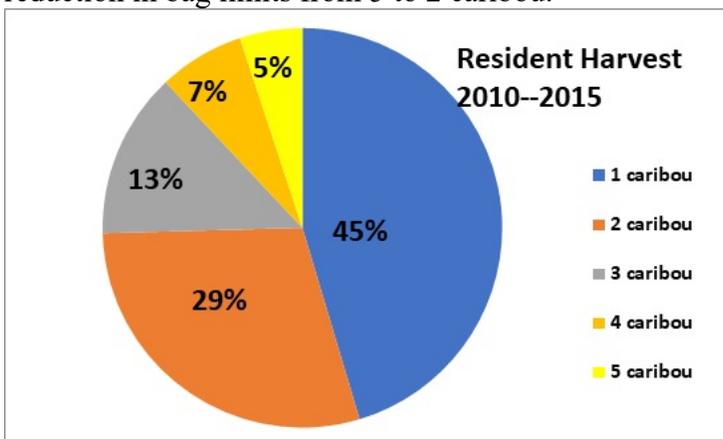
Below is harvest data from the Department. As it turned out, even though nonresidents now take the majority of the CAH in Unit 26B Remainder, the combined harvests since the reduced seasons and bag limits are under the allowable harvest of 580 caribou for Unit 26B Remainder

| | males | females | Total harvest | Total hunters |
|------|-------|---------|------------------|------------------|
| 2010 | 978 | 234 | 1238 | 1622 |
| 2011 | 814 | 346 | 1172 | 1401 |

| | | | | |
|------------|-----|-----|------|------|
| 2012 | 726 | 275 | 1007 | 1430 |
| 2013 | 729 | 135 | 868 | 1462 |
| 2014 | 720 | 196 | 916 | 1433 |
| 2015 | 530 | 225 | 756 | 1256 |
| 2016 | 316 | 268 | 585 | 1063 |
| 2017 | 223 | 7 | 230 | 619 |
| 2018Prelim | 146 | 3 | 149 | 317 |

| | Resident hunters | <u>Resident harvest</u> | Nonresident hunters | <u>Nonresident harvest</u> |
|------------|------------------|-------------------------|---------------------|----------------------------|
| 2010 | 1201 | 953 | 371 | 280 |
| 2011 | 1045 | 935 | 264 | 228 |
| 2012 | 1126 | 773 | 295 | 235 |
| 2013 | 1014 | 530 | 441 | 331 |
| 2014 | 987 | 555 | 442 | 358 |
| 2015 | 807 | 414 | 449 | 342 |
| 2016 | 705 | 403 | 358 | 183 |
| 2017 | 348 | 109 | 268 | 118 |
| 2018Prelim | 181 | 71 | 136 | 78 |

The graph below illustrates that residents lost 25 percent of their harvest opportunity with the reduction in bag limits from 5 to 2 caribou.



Harvest opportunity for residents was also significantly reduced with the reduced season and elimination of any cow harvests.

Essentially, the Board reduced resident opportunity so much that for many it was no longer worth the time and expense to drive north and participate in this hunt. We see this in the resident participation

rate dropping so much. And the caribou simply are not as prevalent as they were in the past along a certain migration pattern.

It's important in conjunction with this proposal to point out that resident hunters recently lost 4,500 permits available for the Nelchina caribou hunt. Due to a decline in that herd, the 5,000 permits formerly available to resident hunters was reduced to 500 permits. This is the only remaining general season caribou hunt along the road system, and with the significant decline in available Nelchina caribou hunting opportunities, we anticipate many of those 4,500 residents will be looking north to this hunt to put meat in their freezers if residents are given more harvest opportunity.

In these circumstances, where an identified prey population under our 5AAC 92.108 Intensive Management regulations has declined to the point the population is under the minimum population objective, and seasons and bag limits need to be reduced, nonresident hunters should bear the brunt of any restrictions. Nonresidents should not end up taking more than 10 percent of the harvest in these situations, regardless of whether the total harvest is under the allowable harvest. Nonresidents should be placed on a permit system that significantly reduces their harvest opportunity until the population has recovered.

3. What solution do you recommend? In other words, if the board adopted your solution, what would the new regulation say? (Please provide draft regulatory language, if possible.)

Increase Resident opportunity in 26B Remainder:

Residents **5 bulls** [2 BULLS] **July 1 – April 30** [AUG. 1 – APRIL 30]

Allocate a certain limited resident only cow harvest after August 15th with a defined quota based on Department analysis:

Residents 1 cow by registration permit Aug 15 -March 30, report within 5 days of harvest, no more than 5 caribou total may be taken

What we are trying to accomplish with this proposal is what should have happened at the last Region III meeting, and what we believe would have happened if the new language in AS 16.05.256 was in place; ensuring that resident opportunity for the allowable harvest is fully realized.

The Department will have to look at these new proposed bag limits and season dates, along with lost caribou hunting opportunity for the Nelchina herd, to come up with a projection of what the resident participation and harvest rates may be. We don't want to go over the current allowable harvest; we want the herd to recover. But we want residents to have increased opportunity to achieve the allowable harvest.

In conjunction with this expansion of resident opportunity, we want to decrease the nonresident opportunity in Unit 26B Remainder so that nonresidents harvest no more than 10% of the total harvest.

Set a quota for nonresident harvests based on Department projections of resident harvests, so nonresidents take no more than 10 percent of the total harvest, and close hunt when quota is met:

Nonresidents 1 bull **by Registration permit available online Aug 1- Sept 15, report within 5 days of harvest**

Submitted By: Resident Hunters of Alaska

Individual or Group

PO Box 60095 Fairbanks, AK 99706

Address

City, State

ZIP Code

(907) 371-7436

info@residenthuntersofalaska.org

Home Phone

Work Phone

Email